

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying summary of the City of Franklin's more significant accounting policies is presented to assist the reader in interpreting the financial statements and other data in this report. These policies, as presented, should be reviewed as an integral part of the accompanying financial statements. The accounting policies of the City conform to accounting principles generally accepted in the United States of America as applicable to governmental units. A summary of the significant accounting policies follows:

A. REPORTING ENTITY

This report includes all of the funds of the City of Franklin. The reporting entity for the City consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A legally separate organization should be reported as a component unit if the elected officials of the primary government are financially accountable to the organization. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government. A legally separate, tax exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization; (3) the economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government. Blended component units, although legally separate entities, are, in substance, part of the government's operations and are reported with similar funds of the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the City. This report does not contain any discretely presented component units.

Blended Component Unit

The Community Development Authority (Authority) was created by the City in 1992 to serve as a financing vehicle for a certain Tax Incremental Financing (TIF) development within the City. The Authority is governed by a seven member board appointed by the Mayor and confirmed by the Common Council. Although it is legally separate from the City, the Authority is reported as if it were part of the primary government because its sole purpose is to finance and manage certain TIF development projects for the benefit of the City and its citizens. The Authority's operations are included in the governmental activities of the government-wide financial statements and in a TIF District capital projects fund. The Authority follows the accounting policies of the City. Separate financial statements are not published for the Authority.

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NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Government-Wide Financial Statements

The statement of net assets and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business type activities. Governmental activities generally are financed through taxes, intergovernmental revenue and other nonexchange revenue. Business-type activities are financed in whole or in part by fees charged to external parties for goods and services provided.

The statement of activities demonstrates the degree that direct expenses of a given segment or function are offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function or segment. The City does not allocate indirect expenses to functions in the statement of activities.

Program revenue includes 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenue are reported as general revenue. Internally dedicated resources are reported as general revenue rather than as program revenue.

Fund Financial Statements

Financial statements of the reporting entity are organized into funds with a fund considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, net assets/fund equity, revenue and expenditures/expenses.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds even though the latter is excluded from the government-wide financial statements. Major individual government funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Funds are organized as major funds or non-major funds within the governmental and proprietary fund statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

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NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (continued)

- a. Total assets, liabilities, revenue, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type.
- b. The same element of the individual governmental fund or enterprise fund that met the 10 percent test is at least 5 percent of the corresponding total for all governmental and enterprise funds combined.
- c. In addition, any other governmental or enterprise fund that the City believes is important to financial statement users may be reported as a major fund.

Major Governmental Funds

General Fund – accounts for the City's primary operating activities. It is used to account for all financial resources except those required to be accounted for in another fund.

Debt Service Fund – accounts for resource accumulation from taxes, special assessments and other revenue along with payments made for principal and interest on long-term debt other than enterprise fund debt.

TIF Districts Fund – A capital projects fund that accounts for resource accumulation from the tax increment and other revenue along with payments made for capital outlay, other expenditures, principal and interest on long-term debt obligations of the TIF Districts.

Major Enterprise Funds

Water Utility Fund – accounts for operations of providing water services to City residents and bills for those services.

Sanitary Sewer Fund – accounts for the operations of providing sanitary sewer services for City residents and bills for those services.

Enterprise funds are used to account for operations (a) that are financed and operated in a manner similar to private business - where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges, or (b) where the governing body has decided that periodic determination of revenue earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (continued)

In addition the City reports:

Non-Major Governmental Funds

Special Revenue Funds – account for the proceeds of specific revenue sources (other than major capital projects) that are legally or policy restricted to expenditures for specified purposes. The funds include OPEB, Library Operating, Library Auxiliary, Master Plan, Donations, Civic Celebrations and Grants.

Capital Projects Funds – account for resources accumulated to be used for the purchase of equipment, street replacement, acquisition of land and the construction of capital improvement projects. The funds include Capital Outlay, Equipment Replacement, Capital Improvement, Street Improvement, Utility Improvement and Development.

Other Fund Types

Internal Service funds – account for the payment by the City of group health and dental charges for services and stop loss insurance charges and the billing of departments or agencies of the City on a cost-reimbursement basis for the services received.

Agency funds – account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations and /or governmental units. The agency funds include a property tax fund and an other agency fund that records the agency activity for emergency government, monitoring and siting activities funded by others.

C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION

Government-Wide Financial Statements

The government-wide statement of net assets and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenue is recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenue, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenue in the year that they are levied.

Taxes receivable for the following year are recorded as receivables and deferred revenue. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenue when services are performed.

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION (continued)

Government-Wide Financial Statements (Continued)

The business-type activities follow all pronouncements of the Governmental Accounting Standards Board and have elected not to follow Financial Accounting Standards Board pronouncements issued after November 30, 1989.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's water utility and sanitary sewer fund and various other functions of the government. Elimination of these charges would distort the direct costs and program revenue reported for the various functions concerned.

Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recorded when it is both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenue to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences and pension expenditures which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded the year levied as receivable and deferred revenue and are recognized as revenue the next year when services financed by the levy are provided.

Intergovernmental aids and grants are recognized as revenue in the period the City is entitled to the resources and the amounts are available. Amounts owed to the City that are not available are recorded as receivables and deferred revenue. Amounts received prior to the entitlement period are recorded as deferred revenue.

Special assessments levied for benefits to property owners for installation of sanitary sewers, water mains, roads, and other improvements are recorded as revenue when they become measurable and available. Annual installments due in future years are recorded as receivables and deferred revenue.

Revenue susceptible to accrual include property taxes, room taxes, public charges for services, permits and interest. Other general revenue such as fines and forfeitures, licenses and miscellaneous revenue are recognized when received or when measurable and available under the criteria mentioned above.

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION (continued)

Fund Financial Statements (continued)

Deferred revenue is reported on the governmental funds balance sheet. Deferred revenue arises from taxes levied in the current year that are for subsequent year's operations. For governmental funds financial statements deferred revenue arises where potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenue also arises when resources are received before the City has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met or when the City has a legal claim to the resources, the liability for deferred revenue is removed from the balance sheet and revenue is recognized.

Proprietary funds financial statements (other than agency funds) are reported using the economic resources measurement focus and the accrual basis of accounting. Agency fund financial statements are reported using the accrual basis of accounting and do not have a measurement focus.

The enterprise funds follow all pronouncements of the Governmental Accounting Standards Board and have elected not to follow Financial Accounting Standards Board pronouncements issued after November 30, 1989. Proprietary funds distinguish operating revenue and expenses from non-operating items. Operating revenue and expenses generally result from providing services and delivering goods in connection with the proprietary fund's principal operations. The principal operating revenue of the water and sanitary sewer funds are charges to customers for sales and services provided. The rates billed in the water utility are approved by the Public Service Commission. Sanitary sewer charges are billed at rates established by City policy based on the charges received from the Milwaukee Metropolitan Sewage District.

Operating expenses for proprietary funds include the cost of sales and services, administration and depreciation on capital assets. Revenue and expenses not meeting this definition are reported as non-operating revenue and expenses.

All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and reported amounts of revenue and expenditures/ expenses during the reporting period. Actual results could vary from those estimates.

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. ASSETS, LIABILITIES AND NET ASSETS OR EQUITY

1. Cash and Investments

For purposes of the statement of cash flows, the City considers all highly liquid investments with an initial maturity of three months or less to be cash equivalents.

Investments of City funds are restricted by state statutes. Investments are limited to:

- a. Time deposits in any credit union, bank, savings bank or trust company maturing in three years or less.
- b. Bonds or securities of any county, City, drainage district, technical college district village, town or school district of the State of Wisconsin. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a cultural arts district, or by the University of Wisconsin Hospitals and Clinics Authority.
- c. Bonds or securities issued or guaranteed by the federal government.
- d. The Local Government Investment Pool.
- e. Any security maturing in seven years or less and having the highest or second highest rating category assigned of a nationally recognized rating agency.
- f. Securities of an open-ended management investment company or investment trust subject to various conditions and investment options.
- g. Repurchase agreements with public depositories, with certain conditions.

The City's investment policy restricts allowable investments to investments that follow state statutes. In addition the investment policy:

- a. Requires a minimum rating of AA by both Moody's and Standard & Poor's.
- b. Limits an issuer or asset class to less than 10% of the market value of the portfolio with the exception of U.S. Government Treasury and Agency securities.
- c. Specifies a minimum amount of cash equivalents be maintained, an average life of the portfolio not exceeding 2 ½ years and no individual issue with a maturity exceeding 5 years at the date of purchase.
- d. Limits investments highly sensitive to market changes through its duration and diversification policies.
- e. Prohibits the investment in foreign owned securities.
- f. Limits derivative investments to those with a final maturity of seven years or less.

The City manages the various risks in its cash and investments as follows:

- a. Custodial credit risk – investments are held by trustee or third party custodian.
 - deposits in excess of FDIC insurance limits are maintained in either the State LGIP or collateralized accounts in amounts at least 75% of the average yearly balances.

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. ASSETS, LIABILITIES AND NET ASSETS OR EQUITY (continued)

1. Cash and Investments (continued)

- b. Credit risk – securities purchased need to have a AA or better investment rating.
- c. Concentration of credit risk - issuer or asset class not to exceed 10% of the market value of the portfolio with the exception of U.S. securities.
- d. Interest rate risk – managed by limiting the length of maturity and the average life of the portfolio.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of City accounting funds is allocated based on average investment balances.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw funds in total on one day's notice. At December 31 2007, the fair value of the City's share of LGIP assets was substantially equal to the amount reported in these statements.

2. Receivables

Property taxes are levied in December on the assessed value as of the prior January 1. In addition to property taxes for the municipality, taxes are collected for and remitted to the state government, county government, local school districts, technical college district and metropolitan sewerage district. Taxes for all other governmental units billed in the current year for the succeeding year are reflected as receivables and due to other taxing units on the accompanying fiduciary funds statement of fiduciary net assets.

Property tax calendar – 2007 tax roll:

Lien date and levy date	December 2007
Tax bills mailed	December 2007
Payment in full, or	January 31, 2008
First installment due	January 31, 2008
Second installment due	March 31, 2008
Third installment due	May 31, 2008
Personal property taxes in full	January 31, 2008
Final tax settlement with County	August 15, 2008
Tax deed by County – 2007	
Delinquent real estate taxes	October 2010

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NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. ASSETS, LIABILITIES AND NET ASSETS OR EQUITY (continued)

2. Receivables (continued)

Accounts receivable have been shown net of an allowance for uncollectible accounts. No provision for uncollectible accounts receivable has been made for enterprise funds because of their right by law to place delinquent bills on the tax roll.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds". Long term interfund loans (non-current portion) are reported as "advances from and to other funds". Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net assets. Any residual balances outstanding between the governmental activities and the proprietary activities are reported in the government-wide financial statements as "internal balances".

In the governmental fund financial statements, advances to other funds are offset equally by a fund balance reserve account which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation.

3. Inventories and Prepaid Items

Governmental fund inventory items, except fuel inventory, are charged to expenditures when purchased. The fuel inventory is recorded at cost on a first in first out basis using the consumption method of accounting. Year end inventory was not significant. Proprietary fund inventories are generally used for construction and for operation and maintenance work. They are not for sale. Material and supplies on hand at year end are considered immaterial.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

4. Restricted Assets

Mandatory segregation of assets are presented as restricted assets. Such segregation is required by bond agreements and other external parties. Current liabilities payable from restricted assets are so classified. The excess of restricted assets over current liabilities will be used first for retirement of related long-term debt. The remainder, if generated from earnings, is shown as restricted net assets.

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. ASSETS, LIABILITIES AND NET ASSETS OR EQUITY (continued)

5. Capital Assets

Government-Wide Statements

Capital assets, which include property plant and equipment, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial cost of more than \$1,000 for general capital assets and \$10,000 for infrastructure assets and an estimated useful life of three years or more. All capital assets are recorded at historical cost or at estimated historical cost if actual amounts are not available. Donated capital assets are recorded at their estimated fair value at the date of donation.

Additions to and replacements of capital assets of business-type activities are recorded at original cost, which includes material, labor, overhead, and an allowance for the cost of funds used during construction when significant. For tax-exempt debt, the amount of interest capitalized equals the interest expense incurred during construction netted against any interest from temporary investment of borrowed fund proceeds. No net interest was capitalized during the current year. The cost of renewals and betterments relating to retirement units is added to plant accounts. The cost of property replaced, retired or otherwise disposed of, is deducted from plant accounts and, generally, together with removal costs less salvage, is charged to accumulated depreciation.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation reflected in the statement of net assets. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of useful lives by asset type of follows:

Buildings and improvements	20-50 Years
Machinery and Equipment	5-30 Years
Water and sewer systems	20-100 Years
Infrastructure	30-90 Years

Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same in the government-wide statements.

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. ASSETS, LIABILITIES AND NET ASSETS OR EQUITY (continued)

6. Other Assets

In governmental funds, debt issuance costs are recognized as expenditures in the current period. For the government-wide and proprietary fund type financial statements, debt issuance costs are deferred and amortized over the term of the debt issue.

7. Compensated Absences

Under terms of employment, employees may earn compensatory time and are granted sick leave, severance pay and vacations in varying amounts. Only benefits considered to be vested are disclosed in these statements.

All vested compensatory time, sick leave, severance pay and vacation pay are accrued when incurred in the government-wide, proprietary and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations or retirements and are payable with expendable available resources.

Payments for vested compensatory time, sick leave, severance pay and vacation pay will be made at rates in effect when the benefits are used. Accumulated vested compensatory time, sick leave, severance pay and vacation pay liabilities are determined on the basis of current salary rates and include salary related payments.

The City also provides postemployment health and dental care benefits for all eligible employees. Eligibility and benefit levels are based on contractual agreements with employee groups, City ordinances and employee benefit policies. Some employees may leave their accumulated severance to pay for their portion of health care premiums. The City contribution to postretirement health care approximates 75% of the year of retirement premium cost with the employee paying any balance due plus the cost of any dental benefit selected. The City's portion of health care cost is recognized as expenditure in the period premiums are paid. Funding for those costs is provided out of the current operating budget of the City. The contributions are financed on a pay as you go basis.

8. Long-term Obligations/Conduit Debt

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of notes and bonds payable and accrued compensated absences.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debt (plus any premium) is reported as other

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. ASSETS, LIABILITIES AND NET ASSETS OR EQUITY (continued)

8. LONG-TERM OBLIGATIONS/CONDUIT DEBT (continued)

financing sources and payments of principal and interest are reported as expenditures. The proprietary fund accounting is the same as it is in the government-wide statements.

For the government-wide and proprietary fund statements, issuance costs, bond premiums and discounts are deferred and amortized over the life of the issue using the effective interest method. Gains or losses on prior refundings are amortized over the remaining life of the old debt, or the life of the new debt, whichever is shorter. The balance at year end for both premiums/discounts and gains/losses, as applicable, is shown as an increase or decrease in the liability section of the statement of net assets.

The City has approved issuance of industrial development revenue bonds (IDRB) for the benefit of private business enterprises. IDRB's are secured by mortgages or revenue agreements on associated projects of the business enterprises. The IDRB,s do not constitute indebtedness of the City. Accordingly, the bonds are not reported as liabilities in the financial statements.

9. Claims and Judgments

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. Claims and judgments that would normally be liquidated with expendable available financial resources are recorded during the year as expenditures in the government funds. If they are not to be liquidated with expendable available financial resources, no liability is recognized in governmental fund financial statements. The related expenditure is recognized when the liability is liquidated. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred. There were no significant claims or judgments at year end.

10. Equity Classifications

Government-Wide Statements

Equity is classified as net assets and displayed in three components:

- a. Invested in capital assets, net of related debt – Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances (excluding any unspent bond proceeds) of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction or improvement of those assets.

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. ASSETS, LIABILITIES AND NET ASSETS OR EQUITY (continued)

10. Equity Classifications (continued)

- b. Restricted net assets – Consists of net assets with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net assets – All other net assets that do not meet the definition of “restricted” or “invested in capital assets, net of related debt”.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources, as they are needed.

Fund Statements

Governmental fund equity is classified as fund balance. Fund balance is further classified as reserved and unreserved. Reserved fund balance is that portion of fund balance that is not available for the subsequent year's budget due to legal restrictions or resources which are not available for current spending. Unreserved fund balance includes funds set aside by management for specific uses, which are labeled “designated”. The balance of unreserved fund balance is labeled “undesignated”, which indicates it is available for appropriation. Proprietary fund equity is classified the same as in the government-wide statements.

11. Comparative data

The basic financial statements include comparative data for the prior year for individual enterprise funds in the fund financial statements in order to provide an understanding of the changes in financial position and operations of these funds. This comparative data is not at the level of detail required for a presentation in conformity with general accepted accounting principles. Accordingly, such information should be read in conjunction with the City's financial statements for the year ended December 31, 2006, from which the data was derived.

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 2 - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. Explanation of Certain differences between the Governmental Fund Balance Sheet and the Statement of Net Assets

The governmental fund balance sheet includes a reconciliation between fund balance – total governmental funds and net assets – governmental activities as reported in the government-wide statement of net assets. One element of that reconciliation explains that “other long term assets that are not available to pay for current period expenditures and therefore are deferred in the funds”. The details of this difference are as follows:

Special Assessments	<u>\$2,885,301</u>
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Capital assets used in government funds are not financial resources and, therefore, are not reported in the funds.

Land	\$24,286,755
Buildings	22,198,446
Machinery and equipment	13,685,806
Infrastructure	77,748,558
Construction in progress	144,154
Less: Accumulated depreciation	<u>(29,542,965)</u>
Adjustment for capital assets	<u>\$108,520,754</u>

Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period, and accordingly, are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities-both current and long-term-are reported in the statement of net assets.

General obligation debt	\$49,705,000
Lease revenue bonds	2,375,000
Deferred amounts for premiums	304,134
Unamortized debt issue costs	(833,617)
Compensated absences	1,433,620
Net pension obligation	133,158
Accrued interest	<u>712,876</u>
Combined adjustment for long-term liabilities	<u>\$53,830,171</u>

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 2 - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

B. Explanation of Certain differences between the Governmental Fund Statement of Revenue, Expenditures and Changes in Fund Balances and the Government-wide Statement of Activities

The governmental fund statement of revenue, expenditures and changes in fund balances include a reconciliation between net changes in fund balances – total governmental funds and changes in net assets of governmental activities as reported in the government wide statement of activities. One element of that reconciliation explains that “revenue in the statement of activities that do not provide current financial resources are not reported as revenue in the funds”. The details of this difference are as follows:

Special assessment levies	<u>\$509,153</u>
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Another element of that reconciliation states that “the issuance of long-term debt (e.g., bonds, notes) provides current financial resources to governmental fund, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets”. The details of this difference are as follows:

Debt issued or incurred:	
Issuance of general obligation bonds and notes	\$19,925,000
Principal repayments:	
General obligation debt	<u>14,640,000</u>
Net adjustment to decrease net changes	
In fund balances – total governmental	
Funds to arrive at changes in net	
Assets of governmental activities	<u>\$5,285,000</u>

Another element of that reconciliation states that “Governmental funds report the effects of issuance costs, premiums, discounts and similar items when the debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.” The details of the differences are as follows:

Debt issuance costs incurred	\$130,602
Premium received	(34,970)
Call premium incurred	570,675
Amortization of issuance costs	(102,804)
Amortization of premium	<u>51,817</u>
Net adjustment to decrease net changes in fund	
balances-total governmental funds to arrive at	
changes in net assets of governmental activities	<u>\$615,320</u>

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NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 2 - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (continued)

B. Explanation of Certain differences between the Governmental Fund Statement of Revenue, Expenditures and Changes in Fund Balances and the Government-wide Statement of Activities (continued)

Another element of that reconciliation states that "some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds". The details of this difference are as follows:

Compensated absences	\$108,246
Net pension obligations	133,158
Accrued interest	<u>70,227</u>
Net adjustments to increase net changes in fund balances – total governmental funds to arrive at changes in net assets of governmental activities	<u>\$311,631</u>

Another element of that reconciliation states that "revenue in the governmental funds that provides current financial resources but have been previously recorded as revenue in the statement of activities". The details of this difference are as follows:

Special assessment collections	<u>\$819,080</u>
Net adjustments to decrease net changes in fund balances – total governmental funds to arrive at changes in net assets of governmental activities	<u>\$819,080</u>

NOTE 3 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. BUDGETARY INFORMATION

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note 1 C with the exception of encumbrances and tax equivalent from the water utility. Actual (Budgetary basis) expenditures presented reflect actual (GAAP) expenditures adjusted for expenditures liquidated under the prior period budget and encumbrances expected to be liquidated under the current period budget. Actual (budgetary basis) revenue present the tax equivalent from the water utility as tax revenue while the GAAP basis statements present this item as a transfer in.

A budget has been adopted for the general, debt service, library, capital outlay, equipment replacement, capital improvement, street improvement, sanitary sewer and water utility funds. Budgets have not been formally adopted for other funds.

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 3 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (continued)

A. BUDGETARY INFORMATION (continued)

The budgeted amounts presented include any amendments made during the year. The City may authorize transfers of budgeted amounts within departments. Transfers between departments and changes to the overall budget must be approved by a two-thirds vote of the common council. Supplemental appropriations during the year were not significant. Appropriations lapse at the end of the year unless specifically carried over. Carryovers to the following year were not material. Budgets are adopted at the function level of expenditure.

B. DEFICIT BALANCES

Generally accepted accounting principles require disclosure of individual funds that have deficit balances at year end. At December 31, 2007 the TIF Districts Fund had a deficit balance of \$4,651,138.

TIF District deficits are anticipated to be funded with future incremental taxes levied over the life of the districts, which is 27 years for TIF District #2 that was created before October 1, 1995, and 23 years for TIF Districts #3 & TIF District #4 created in 2005.

C. LIMITATIONS ON THE CITY'S TAX LEVY

As part of Wisconsin's Act 20 (2007), new legislation was passed that limits the city's future tax levies. Generally, the City is limited to its prior tax levy dollar amount (excluding TIF districts), increased by the greater of the percentage change in the City's equalized value due to new construction, or 3.86% for the 2007 levy collected in 2008 and 2.0%% for the 2008 levy collected in 2009. Changes in debt service from one year to the next are generally exempt from this limit. The levy limit is set to expire after the 2008 levy.

NOTE 4 - DETAILED NOTES ON ALL FUNDS

A. CASH AND INVESTMENTS

The City maintains a cash and investment pool that is utilized by all funds. Each fund's portion of this pool is displayed on the statement of net assets and balance sheet as cash and investments of the City. In addition, investments are separately held by several of the funds.

Deposits in each local and area bank are insured by the FDIC in the amount of \$100,000 for interest bearing accounts and \$100,000 for non interest bearing accounts. The City's

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 4 - DETAILED NOTES ON ALL FUNDS (continued)

A. CASH AND INVESTMENTS (continued)

bank accounts are also insured by the State of Wisconsin Deposit Guarantee Fund in the amount of \$400,000. However, due to the relatively small size of the Guarantee Fund in relationship to the total deposits covered and other legal implications, recovery of material principal losses may not be significant to the City. This coverage has not been considered in computing the insured or collateralized amounts.

Investments in the local government investment pool are covered under a surety bond issued by Financial Security Assurance, Inc. The bond insures against losses arising from principal defaults on substantially all types of securities acquired by the pool except U.S. Government and agency securities. The bond provides unlimited coverage on principal losses, reduced by FDIC and State of Wisconsin Deposit Guarantee Fund insurance.

The City maintains a collateral arrangement with its main bank to provide collateralization in excess (about 20%) of deposits maintained at the bank. The collateral is maintained at the Federal Reserve and the City receives monthly reports of the collateral in place. The collateral balance at December 31, 2007 was \$39,234,860.

Cash and investments as shown on the December 31, 2007 City of Franklin Statement of Net Assets are subject to the following risks:

	Carrying Value	Bank & Investment Balances	Risks
Cash and demand deposits	\$ 46,867,701	\$ 35,187,732	Custodial
U.S. treasuries and agencies	5,161,638	5,161,638	Credit and interest rate
Asset backed securities	1,173,625	1,173,625	Credit and interest rate
Corporate bonds	70,054	70,054	Credit, interest rate and concentration of credit
Local Government Investment Pool	<u>5,384,448</u>	<u>5,384,448</u>	Credit and interest rate
Total	<u>\$ 58,657,466</u>	<u>\$ 46,977,497</u>	

Reconciliation to the financial statements is shown below:

Per Statement of Net Assets

Primary Government:

Unrestricted cash and investments \$ 16,473,042

Restricted cash and investments 225,177

Per Statement of Fiduciary Net Assets 41,959,247

\$ 58,657,466

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 4 - DETAILED NOTES ON ALL FUNDS (continued)

A. CASH AND INVESTMENTS (continued)

Custodial Credit Risk For deposits - Custodial credit risk is the risk that in the event of a financial institution failure, the City's deposits may not be returned to the City. As of December 31, 2007 \$2,246,901 of the City's total bank balances of \$33,642,057 was uninsured and uncollateralized and therefore exposed to custodial credit risk. For Investments - Custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities in the possession of an outside party. The City does not have any investments that were exposed to custodial credit risks at December 31, 2007.

Credit Risk Credit risk is the risk that an issuer or other counterparty will not fulfill its obligation. As of December 31, 2007 the City's investments in treasuries, agencies, corporate asset backed securities and corporate bonds were rated Moody's Investor Service from AA3 to AAA with only .3% of the portfolio subject to credit risk in the lowest (AA3) rating. Higher rated corporate securities (asset backed and bonds) make up 15.3% and treasury and agency securities make up 66.1% of the portfolio subject to credit risk. Local Government Investment Pool was 19.4% of the portfolio and is not rated or subject to credit risk.

Concentration of Credit Risk Concentration of credit risk is the risk of loss attributed to a large investment position in a single issuer. As of the December 31, 2007 no issue other than the Local Government Investment Pool, treasury or agency securities had a position of greater than five percent of the portfolio.

Interest Rate Risk Interest rate risk is the risk that rising interest rates will have an adverse impact on the fair value of the investments in the portfolio. The longer the maturities in the portfolio the greater the risk of loss in portfolio value.

As of December 31, 2007 the City's investments were as follows:

Investment Type (in thousands)	Fair Value	Investment Maturity in years		
		Less than 1	1 - 5	More than 5
Money Market	\$ 1,543,774	\$ 1,543,774	\$ -	\$ -
U.S. treasuries and agencies	5,161,638	2,099,540	2,951,978	110,120
Asset backed securities	1,173,625	-	1,173,625	-
Corporate bonds	70,054	70,054	-	-
Local Government Investment Pool	5,384,448	5,384,448	-	-
Total	<u>\$ 13,333,539</u>	<u>\$ 9,097,816</u>	<u>\$ 4,125,603</u>	<u>\$ 110,120</u>

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 4 - DETAILED NOTES ON ALL FUNDS (continued)

B. RECEIVABLES

Receivables consist of accounts, taxes, notes and special assessments from citizens and others. Receivables are reported net of uncollectible amounts. The reserve for bad debts, principally for personal property taxes and a general valuation allowance, was \$101,021 at December 31, 2007. Other than the note receivable and special assessment receivables, all other receivables are expected to be collected within one year.

The City has a note receivable with a local business in the amount of \$10,000,000. Terms of the note call for semi-annual payments of interest at 1.95% and annual principal ranging from \$600,000 to \$670,000 until maturity on February 28, 2014 at that time the remaining balance will be due.

Governmental funds report deferred revenue in connection with receivables for revenue that are not considered to be available to liquidate liabilities of the current period. Property taxes receivable for the subsequent year are not earned and can not be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred and unearned revenue reported in the financial statements were as follows:

	<u>Unavailable</u>	<u>Unearned</u>	<u>Total</u>
Governmental Funds:			
Property taxes receivable	\$ -	\$ 24,247,361	\$ 24,247,361
Special assessments not yet due	<u>2,885,301</u>	<u>-</u>	<u>2,885,301</u>
Total deferred/unearned revenue for governmental funds	<u>\$ 2,885,301</u>	<u>\$ 24,247,361</u>	<u>\$ 27,132,662</u>

C. RESTRICTED ASSETS

Sewer Equipment Replacement Account

In accordance with the City's ordinance enacting a sewer user charge system and regulations of the Department of Natural Resources, the Sanitary Sewer Fund – an Enterprise Fund, incorporated an equipment replacement charge as a component of the rate structure to be used for significant mechanical equipment replacement as required by the Wisconsin Department of Natural Resources. Revenue generated from this charge are accumulated and used for replacement of certain equipment. The balance in this account at December 31, 2007 is \$225,177.

CITY OF FRANKLIN
NOTES TO FINANCIAL STATEMENTS
December 31, 2007

NOTE 4 - DETAILED NOTES ON ALL FUNDS (continued)

D. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2007 was as follows:

	Beginning Balance	(Note 5F) Adjustment	Restated Beginning Balance	Additions	Dispositions	Ending Balance
Governmental Activities						
Capital assets not depreciated:						
Land	\$ 7,870,390	\$ 14,747,528	\$ 22,617,918	\$ 1,668,837	\$ -	\$ 24,286,755
Construction in progress	1,863,283	-	1,863,283	3,779,168	(5,498,297)	144,154
Total capital assets not depreciated	9,733,673	14,747,528	24,481,201	5,448,005	(5,498,297)	24,430,909
Capital assets depreciated:						
Buildings & improvements	22,037,727	-	22,037,727	160,719	-	22,198,446
Machinery & equipment	12,111,100	1,220,164	13,331,264	1,339,222	(984,680)	13,685,806
Infrastructure	14,368,653	55,277,416	69,646,069	8,102,489	-	77,748,558
Total capital assets depreciated	48,517,480	56,497,580	105,015,060	9,602,430	(984,680)	113,632,810
Less: Accumulated depreciation for:						
Buildings & improvements	4,815,002	-	4,815,002	508,543	-	5,323,545
Machinery & equipment	7,420,067	660,299	8,080,366	773,511	(984,680)	7,869,197
Infrastructure	467,174	14,660,943	15,128,117	1,222,106	-	16,350,223
Total accumulated depreciation	12,702,243	15,321,242	28,023,485	2,504,160	(984,680)	29,542,965
Net capital assets depreciated	35,815,237	41,176,338	76,991,575	7,098,270	-	84,089,845
Governmental Activities Capital Assets, Net of Accumulated Depreciation	\$ 45,548,910	\$ 55,923,866	\$ 101,472,776	\$ 12,546,275	\$ (5,498,297)	\$ 108,520,754

Depreciation expense was charged to functions as follows:

Governmental Activities

General government	\$ 156,407
Public safety	574,624
Public works	1,457,334
Health & human services	4,175
Culture & recreation	306,423
Conservation & development	5,197
Total governmental activities depreciation expense	\$ 2,504,160

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 4 - DETAILED NOTES ON ALL FUNDS (continued)

D. CAPITAL ASSETS (continued)

	Beginning Balance	Additions	Dispositions	Ending Balance
Business-type Activities				
Capital Assets not depreciated:				
Land	\$ 426,384	\$ -	\$ -	\$ 426,384
Construction in progress	566,427	662,700	(566,427)	662,700
Total capital assets not depreciated	<u>992,811</u>	<u>662,700</u>	<u>(566,427)</u>	<u>1,089,084</u>
Capital assets depreciated:				
Buildings & improvements	2,373,341	10,000	-	2,383,341
Machinery & equipment	1,928,364	80,073	(48,636)	1,959,801
Infrastructure	<u>100,027,157</u>	<u>3,182,931</u>	<u>(31,200)</u>	<u>103,178,888</u>
Total capital assets depreciated	<u>104,328,862</u>	<u>3,273,004</u>	<u>(79,836)</u>	<u>107,522,030</u>
Less: Accumulated depreciation for:				
Buildings & improvements	641,801	75,349	-	717,150
Machinery & equipment	1,234,288	105,508	(48,636)	1,291,160
Infrastructure	<u>15,145,932</u>	<u>1,229,611</u>	<u>(15,593)</u>	<u>16,359,950</u>
Total accumulated depreciation	<u>17,022,021</u>	<u>1,410,468</u>	<u>(64,229)</u>	<u>18,368,260</u>
Net capital assets depreciated	<u>87,306,841</u>	<u>1,862,536</u>	<u>(15,607)</u>	<u>89,153,770</u>
Business-type Activities Capital Assets, Net of Accumulated Depreciation	<u>\$ 88,299,652</u>	<u>\$ 2,525,236</u>	<u>\$ (582,034)</u>	<u>\$ 90,242,854</u>

Depreciation expense was charged to functions as follows.

Business-Type Activities:

Water	\$ 789,562
Sewer	620,906
	<u>\$ 1,410,468</u>

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 4 - DETAILED NOTES ON ALL FUNDS (continued)

E. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The interfund receivables and payables at December 31, 2007 are as follows:

Receivable Fund	Payable Fund	Amount
Governmental funds:		
General	Water Utility	\$ 11,196
Enterprise funds:		
Sanitary Sewer	Water Utility	45,572
Subtotal - Fund Financial Statements		56,768
Less: Fund eliminations		45,572
Total internal balances - Government-Wide Statement of Net Assets		<u>\$ 11,196</u>

The principal purpose of these interfund balances result from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payments between funds are made. In all cases amounts are repaid within one year.

For the statement of net assets, interfund balances owed within the governmental activities or business – type activities are netted and eliminated.

Long Term Advances

The City of Franklin provides short and long term advances to its TIF Districts. The amounts advanced are either from proceeds of a borrowing or from fund reserves. They are used to enable the new TIF Districts to carry out their approved project plans and may be replaced in the future by a direct borrowing. The TIF Districts interest rate is based upon the interest rate incurred by the debt service fund on it's borrowings or the reinvestment rate available to other funds. The advance will be repaid as the proportionate principal amounts in the debt service fund are due or when available TIF Districts resources are available.

Receivable Fund	Payable Fund	Amount	Amounts not due within one year
Governmental funds:			
General fund	TIF Districts	\$ 1,000,000	\$ -
Debt service	TIF Districts	10,000,000	8,500,000
Equipment replacement	TIF Districts	1,200,000	-
Development	TIF Districts	2,900,000	-
Less: Fund eliminations		<u>(15,100,000)</u>	
Total long-term advances - Government-Wide Statement of Net Assets		<u>\$ -</u>	

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 4 - DETAILED NOTES ON ALL FUNDS (continued)

E. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (continued)

Interfund Transfers

Generally, transfers are used to (1) move revenue from the funds that collect them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund and (3) use unrestricted revenue collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Transfers during the year ended December 31, 2007 were as follows:

<u>Transfer In</u>	<u>Transfer Out</u>	<u>Amount</u>
General	Enterprise - Water Utility	\$ 835,196
	Enterprise - Sanitary Sewer	2,149
Debt Service	Capital Projects - Development	422,093
	Capital Projects - Capital Improvement	1,500,000
Special Revenue:		
OPEB	General	935,000
Civic Celebrations	General	20,958
Capital Projects Funds:		
Capital Outlay	General	80,000
	Special Revenue - Civic Celebrations	54,195
Equipment Replacement	Special Revenue - Donations	-
	Special Revenue - Grants	-
Capital Improvements	TIF Districts	153,623
	Capital Projects - Development	1,237,926
	Capital Projects - Utility Improvement	862,810
Utility Improvement	TIF Districts	133,855
Subtotal - Fund financial statements		6,237,805
Less: Fund eliminations		(5,400,460)
Less: Government-wide eliminations		(1,397,603)
Total transfers - Government-wide Statement of Activities		<u>\$ (560,258)</u>

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 4 - DETAILED NOTES ON ALL FUNDS (continued)

F. LONG TERM OBLIGATIONS

General Obligation Debt

Long-term liabilities for the year ended December 31, 2007 were as follows:

	Balance 12/31/06	Additions	Deletions	Balance 12/31/07	Amounts due within one year
Governmental Activities					
General obligation debt	\$ 41,600,000	\$ 19,925,000	\$ 11,820,000	\$ 49,705,000	\$ 3,625,000
Lease revenue debt	5,195,000	-	2,820,000	2,375,000	2,375,000
Unamortized premium	320,981	34,970	51,817	304,134	51,817
Sub-total	<u>47,115,981</u>	<u>19,959,970</u>	<u>14,691,817</u>	<u>52,384,134</u>	<u>6,051,817</u>
 Compensated absences					
Accrued vacation pay	346,007	766,983	752,841	360,149	360,149
Accrued severance pay	890,427	71,560	-	961,987	-
Accrued compensatory time	<u>88,940</u>	<u>216,210</u>	<u>193,666</u>	<u>111,484</u>	<u>111,484</u>
Total compensated absences	<u>1,325,374</u>	<u>1,054,753</u>	<u>946,507</u>	<u>1,433,620</u>	<u>471,633</u>
Government activities					
Long-term liabilities	<u>\$ 48,441,355</u>	<u>\$ 21,014,723</u>	<u>\$ 15,638,324</u>	<u>\$ 53,817,754</u>	<u>\$ 6,523,450</u>

The governmental activities compensated absences accrue to and are paid from the City's General Fund.

Business-type Activities

Compensated absences					
Accrued vacation pay	\$ 39,163	\$ 36,891	\$ 36,539	39,515	\$ 39,515
Accrued severance pay	66,362	3,710	-	70,072	-
Accrued compensatory time	<u>3,068</u>	<u>6,499</u>	<u>6,465</u>	<u>3,102</u>	<u>3,102</u>
Business-type activities					
Long-term liabilities	<u>\$ 108,593</u>	<u>\$ 47,100</u>	<u>\$ 43,004</u>	<u>\$ 112,689</u>	<u>\$ 42,617</u>

All general obligation notes and bonds payable are backed by the full faith and credit of the City. The notes and bonds will be retired by future property tax levies, special assessment collections and designated landfill revenue.

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 4 - DETAILED NOTES ON ALL FUNDS (continued)

F. LONG TERM OBLIGATIONS (continued)

Details of general obligation notes and bonds payable are as follows:

Type	Date of Issue	Interest Rate	Principal Payable	Interest Payable	Original Amount	Balance Outstanding 12/31
General obligation promissory notes						
	5/ 1/99	3.5-4.3	5/1/00-09	5/1&11/1	\$ 7,850,000	\$ 2,250,000
	5/15/01	4.25-4.60	3/ 1/02-11	3/1& 9/1	10,000,000	7,325,000
	8/15/05	3.75-3.90	3/ 1/07-15	3/1& 9/1	10,000,000	9,950,000
	1/1/06	3.75-3.90	3/ 1/09-11	3/1& 9/1	10,000,000	10,000,000
	1/3/07	4.95	3/ 1/08-14	3/1& 9/1	10,000,000	10,000,000
General obligation refunding bonds						
	4/15/01	4.3-5.40	3/ 1/02-21	3/1& 9/1	10,000,000	255,000
	1/3/07	3.80	3/ 1/08-21	3/1& 9/1	9,925,000	9,925,000
						<u>\$ 49,705,000</u>

Annual principal and interest payments to maturity on general obligation notes and bonds payable are as follows:

Year	Principal	Interest	Total	Balance Outstanding 12/31
2007				\$ 49,705,000
2008	\$ 3,625,000	\$ 2,002,331	\$ 5,627,331	46,080,000
2009	6,315,000	1,794,341	8,109,341	39,765,000
2010	6,650,000	1,525,776	8,175,776	33,115,000
2011	8,620,000	1,204,005	9,824,005	24,495,000
2012	2,675,000	968,524	3,643,524	21,820,000
2013 - 2017	17,115,000	2,200,696	19,315,696	4,705,000
2018 - 2021	4,705,000	356,725	5,061,725	-
	<u>\$ 49,705,000</u>	<u>\$ 10,052,398</u>	<u>\$ 59,757,398</u>	

The City's statutory debt limit and margin of indebtedness at December 31, 2007 are \$184,452,720 and \$134,747,720, respectively.

In 2007 the City defeased certain maturities of the April 15, 2001 general obligation bonds by placing the proceeds of new debt issued in 2007 in irrevocable trust to provide for all future debt service payments on the old debt. Accordingly, trust account assets and liability for the defeased debt is not included in the City's financial statements. At December 31, 2007 \$9,470,000 of debt outstanding has been defeased debt is callable on March 1, 2011.

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 4 - DETAILED NOTES ON ALL FUNDS (continued)

F. LONG TERM OBLIGATIONS (continued)

Advanced Refunding

The City issued in January 2007 \$9,925,000 in general obligation bonds with an average interest rate of 3.80% to advance refund \$9,470,000 of general obligation bonds issued on 4/15/2001 with an average interest rate of 4.75%. The net proceeds of \$9,824,005 (after payment of \$97,477 in underwriting fees, insurance and other issuance costs) plus an additional \$175,000 of debt service fund monies were used to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the 2012 to 2021 maturities of the April 2001 debt issue. As a result the 2012 to 2021 maturities of the April 2001 debt issue are considered to be defeased and the liability for those bonds has been removed from these financial statements.

The cash flow requirements on the April 2001 refunded bonds prior to the advance refunding was \$14,662,978 from 2007 through 2021. The cash flow requirements on the 2007 general obligation refunding bonds are \$13,883,243 from 2007 through 2021. The advance refunding resulted in an economic gain of \$449,595.

Lease Revenue Debt

The Authority issued Redevelopment Lease Revenue Bonds for the purpose of financing a loan from the Authority to the City to finance project costs associated with the City's Tax Incremental District #2. The bonds are not general obligations of the Authority or the City, but are secured by the obligation of the City to make payments under a lease between the Authority and the City. The lease generally provides for payments by the City to the Authority in amounts equal to the principal and interest payments on the bonds on the dates such payments are due.

Type	Date of Issue	Interest Rate	Principal Payable	Interest Payable	Original Amount	Balance 12/31
Redevelopment Lease Revenue Bonds						
	7/1/98	6.65-6.95	4/1/04-08	4/1&10/1	\$ 5,275,000	\$ 1,200,000
	7/1/98	3.90-5.20	4/1/99-08	4/1&10/1	18,145,000	<u>1,175,000</u>
						<u>\$ 2,375,000</u>

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 4 - DETAILED NOTES ON ALL FUNDS (continued)

F. LONG TERM OBLIGATIONS (continued)

Annual principal and interest payments to maturity on Redevelopment Lease Revenue Bonded Debt are as follows:

Year	Principal	Interest	Total	Balance 12/31
2007				\$ 2,375,000
2008	\$ 2,375,000	\$ 69,606	\$ 2,444,606	-
	<u>\$ 2,375,000</u>	<u>\$ 69,606</u>	<u>\$ 2,444,606</u>	

Conduit Debt Obligations

Twelve series of Industrial Revenue Bonds originally issued with an aggregate principal amount of \$117,985,000 are outstanding with a December 31, 2007 balance of \$109,151,850.

G. NET ASSETS/FUND BALANCES

Governmental Activities

Government activities net assets reported on the government-wide statement of net assets at December 31, 2007 include the following:

Invested in capital assets, net of related debt	
Land	\$ 24,286,755
Construction in process	144,154
Other capital assets, net of accumulated depreciation	84,089,845
Less: related long term debt outstanding	<u>(32,665,216)</u>
Total invested in capital assets	<u>75,855,538</u>
Restricted for:	
Debt service	1,527,909
Library	357,875
Emergency medical services	12,354
Utility improvement	380,961
Development	2,643,952
Donations	122,049
Grants	<u>128,795</u>
Total restricted	<u>5,173,895</u>
Unrestricted	<u>(1,099,755)</u>
Total governmental activities net assets	<u>\$ 79,929,678</u>

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 4 - DETAILED NOTES ON ALL FUNDS (continued)

G. NET ASSETS/FUND BALANCES (continued)

Governmental Fund Balances

Governmental fund balances reported on the fund financial statements at December 31, 2007 include the following:

Reserved - Major funds:

General Fund - Inventories, prepaid items and encumbrances	\$ 45,990
General Fund - Advances to other funds	1,000,000
Debt Service Fund - subsequent year debt service	2,240,785
Debt Service Fund - advances to other funds	10,000,000
TIF Districts Fund - contractual obligations and debt service	10,604,000

Reserved - Non Major funds:

Special Revenue Funds:

Library services	357,875
Emergency medical services, donations and grants	263,198

Capital Projects Funds:

Equipment Replacement - Advances to other funds	1,200,000
Capital Outlay & Equipment replacement - encumbrances	95,000
Capital Improvement - contractual obligations & encumbrances	997,000
Development - Advances to other funds	2,900,000
Utility improvement	380,961
Total reserved	<u>\$ 30,084,809</u>

Unreserved Major Fund - General Fund

Designated for working capital	\$ 3,580,000
Designated for subsequent year expenditures	950,000
Undesignated	359,492
Total General Fund	<u>4,889,492</u>

Unreserved Major Fund - TIF Districts Fund

Undesignated (Deficit)	<u>(15,255,138)</u>
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Unreserved Non Major funds:

Special Revenue funds

Designated for OPEB activities	948,646
Designated for master plan activities	191,255
Designated for civic celebration activities	66,628
Total Special Revenue funds	<u>1,206,529</u>

Capital project funds:

Designated for Capital Outlay	302,740
Designated for Equipment Replacement	652,718
Undesignated deficit for Capital Improvement	(721,198)
Designated for Street Improvement	707,096
Undesignated deficit for Development	(256,048)
Total Capital Project Funds	<u>685,308</u>

Total Unreserved Funds	<u>\$ (8,473,809)</u>
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CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 5 – OTHER INFORMATION

A. DEFINED BENEFIT PENSION PLANS

Wisconsin Retirement System

All eligible protective City of Franklin employees participate in the Wisconsin Retirement System ("System"), a cost-sharing multiple-employer defined benefit public employee retirement system ("PERS"). All such permanent employees expected to work over 600 hours a year are eligible to participate in the System. Covered employees in the general category are required by statute to contribute 6.0% of their salary (5.1% for protective occupations with social security, and 3.4% for protective occupations without social security) to the plan.

Employers may make these contributions to the plan on behalf of the employees. Employers are required to contribute an actuarially determined amount necessary to fund the remaining projected cost of future benefits.

The payroll for employees covered by the System for the year ended December 31, 2007 was \$6,823,147; the employer's total payroll was \$12,273,468. The total required contribution paid entirely by the employer for the year ended December 31, 2007 was \$1,275,929 or 18.7% of covered payroll. Of the total required contribution, 100 percent was contributed for the current year. Total contributions for the years ended December 31, 2006 and 2005 were \$1,234,508 and \$1,156,827, respectively, equal to the required contributions for each year.

The System provides protective employees who retire at or after age 53 with 25 years or more of service or age 54 with less than 25 years of service are entitled to receive retirement benefits. Protective employees may retire at age 50 and receive actuarially reduced benefits. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service and (3) a formula factor. Final Average Earnings is the average of the protective employee's three highest year's earnings. Protective employees terminating covered employment before becoming eligible for retirement benefits may withdraw their contributions and, by doing so, forfeit all rights to any subsequent benefits. For employees beginning participation after January 1, 1990 and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998 are immediately vested.

The System also provides death and disability benefits for employees. Eligibility for and the amount of all benefits is determined under Chapter 40 of the Wisconsin Statutes. The System issues an annual financial report that may be obtained by writing to the Department of Employee Trust Funds, P.O. Box 7931, Madison, WI 53707-7931.

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 5 – OTHER INFORMATION (continued)

A. DEFINED BENEFIT PENSION PLANS (continued)

Public Works Employees Pension Plan

Plan Description

The City is also a participant in the City of Franklin Public Works Employees' Pension Plan, a non-contributory single employer defined benefit pension plan covering eligible public works employees. The assets of this Plan are administered by Principal Life Insurance Company. An annual financial report may be obtained by writing to the plan administrator at Principal Financial Group, P.O. Box 9693, Des Moines, IA 50306-9396.

Employees attaining the age of 60 are entitled to annual benefits of 1.98% of average compensation multiplied by the number of complete years of service subsequent to January 1, 1956. Average compensation is defined as the monthly total pay plus salary deferrals, compensation and overtime received for the three consecutive years out of the ten latest years which gives the highest average. Employees may retire early and receive reduced benefits at age 55 with at least ten years of service.

Disability benefits equivalent to expected benefits at normal retirement date are paid until normal retirement date, death or recovery. If an active employee dies, his or her beneficiary receives a lump-sum cash payment equal to the participant's accumulation at date of death or an annuity benefit deferred until participant's earliest retirement date.

If an employee terminates his or her employment with the City, the employee has the option of accepting either normal retirement benefits at normal retirement date, or a lump-sum cash payment of participant's vested accumulations. An employee becomes 50% vested after five years of service and 100% vested after ten years.

Employees do not make pension contributions. The City contributes all amounts necessary to fund the pension plan, using the aggregate actuarial cost method.

Funding Policy

The City's funding policy has been to provide yearly contributions at actuarially determined rates that, expressed as a percentage of covered payroll, are designed to accumulate sufficient assets to pay benefits when due.

During 2007 the administrator notified the City that it was discontinuing the present administration contract under which the plan is administered effective June 30, 2008. The City will replace the administration contract during 2008 and is withholding its 2007 contribution until the new administration contract is in place.

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 5 – OTHER INFORMATION (continued)

A. DEFINED BENEFIT PENSION PLANS (continued)

Public Works Employees Pension Plan (continued)

Annual Pension Cost

For 2007, the City's required contribution of \$252,283 under the present administration contract was determined during a January 1, 2007 actuarial valuation using the aggregate actuarial cost method.

The City is estimating that it's annual pension cost under a new administration contract will be significantly reduced. As a result during the year ended December 31, 2007, contributions totaling \$119,125 were accrued. This will cause a net pension obligation to be incurred in 2007. The accrued employer contribution amount represented 8.2% of current year payroll compared to the 18.9% anticipated in the 2007 actuarial report.

The aggregate actuarial cost method does not identify or separately amortize unfunded actuarial liabilities. Significant actuarial assumptions include: (a) a rate of return on the investment of present and future assets ranging from 5.0% to 7.0% compounded annually, (b) projected salary increases of 2.00% per year compounded annually, attributable to inflation, and (c) additional projected salary increases ranging from 1.88% to 5.10% per year, depending on age, attributable to seniority/merit. The assumptions did not include post retirement benefit increases. The actuarial value of assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments over a four-year period.

Three Year Trend Information

Year Ending	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation
12/31/2007	\$ 252,283	47%	\$ 133,158
12/31/2006	273,116	147%	-
12/31/2005	288,381	55%	129,381

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 5 – OTHER INFORMATION (continued)

A. DEFINED BENEFIT PENSION PLANS (continued)

Public Works Employees Pension Plan (continued)

Annual Pension Cost

Actual Valuation Date	Three Year Trend Information (continued)					
	(A)	(B)	(C)	(D)	(E)	(F)
	Actuarial Asset Value	Actuarial Accrued Liability (AAL) - Aggregate	Unfunded AAL (UAAL) [(B)-(A)]	Funded Ratio [(A)/(B)]	Covered Payroll	UAAL as Percentage of Covered Payroll [(C)/(E)]
1/1/2007	\$ 3,530,385	\$ 3,663,543	\$ 133,158	100%	\$ 1,256,564	11%
1/1/2006	2,999,953	2,999,953	-	100%	1,250,874	-%
1/1/2005	2,929,045	3,058,426	129,381	96%	1,267,823	10%

There were no significant changes in actuarial assumptions during the valuation year ended January 1, 2007.

B. DEFINED CONTRIBUTION PLAN

Based on City ordinances all eligible City of Franklin non-protective employees (except public works employees) participate in the City of Franklin Defined Contribution Plan (the "Plan"). The Plan assets are administered by the Principal Life Insurance Company.

Employees after completing six months of service with the City are eligible to participate. The Plan requires the City to make periodic contributions to each participant's account equal to 10% of such participant's annual compensation. Employees may but are not required to make contributions. A participant's accrued benefit for City contributions is 100% vested and non forfeitable upon death, normal retirement, early retirement or permanent and total disability as defined in the Plan. If employment is terminated for any other reason, each participant's accrued benefit vests at various percentages, based on years of service. During 2007, the City made the required contribution amounting to \$389,408, or 10% of covered payroll and employees made \$6,847 in additional voluntary contributions to the plan. The City may make amendments to the Plan.

C. POST RETIREMENT HEALTH CARE BENEFITS

The City provides to longer term employees certain health care benefits at a reduced cost during the period from their normal retirement date until they reach age 65. The cost of this retiree health care benefit is recognized as expenditures when premiums are due. For 2007, 18 retired employees and their dependents received this benefit at a cost to the City of approximately \$122,739.

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 5 – OTHER INFORMATION (continued)

C. POST RETIREMENT HEALTH CARE BENEFITS (continued)

In 2007 the City established an OPEB special revenue fund and transferred \$935,000 to it in anticipation of adopting GASB 45 treatment of post retirement health care benefits in 2008. The transfer will provide some of the funding necessary to begin funding this new liability.

D. CONTINGENCIES AND COMMITMENTS

The City at times is party to various claims and legal proceedings. Although the outcome of such matters is not presently determinable, it is the opinion of City management and the City attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the City's financial position or results of operations.

The City has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

The City receives impact fees for new development projects. The fees are to be used to fund specific projects within a specific period of time. In the event the projects are not completed or the time period elapses, the City will be required to refund the impact fees to owners of property that the fees were originally charged.

The City has no material outstanding contractual commitments other than disclosed in these financial statements relating to various Public Works projects and equipment purchases at December 31, 2007.

Funding for the operating budget of the City comes from many sources, including property taxes, grants and aids from other units of government, user fees, fines and permits and other miscellaneous revenue. The State of Wisconsin provides a variety of aid and grant programs that benefit the City. Those aid and grant programs are dependent on continued approval and funding by the Wisconsin governor and legislature, through their budget process. The State of Wisconsin is currently experiencing budget problems and is considering numerous alternatives including reducing aid to local governments. Any changes made by the State to funding or eligibility of local aid programs could have a significant impact on the future operating results of the City.

E. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts, theft, damage or destruction of assets, errors and omissions, natural disasters, and workers' compensation claims that the City carries commercial insurance. No significant reductions in insurance coverage occurred for any risk of loss in the past year, and settled claims have not exceeded commercial coverage in any of the past three fiscal years.

CITY OF FRANKLIN

NOTES TO FINANCIAL STATEMENTS

December 31, 2007

NOTE 5 – OTHER INFORMATION (continued)

E. RISK MANAGEMENT (continued)

The City also offers a group medical and dental insurance plan to employees for which the City is self-insured. This activity is accounted for in the City's Self Insurance Internal Service Fund. Group medical and dental costs are charged to City departments and retirees participating in the program. A third party administrator handles claims payments. The City carries stop loss insurance for losses in excess of \$50,000 per year per individual. Liabilities are reported when it is probable that loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an estimated amount for claims that have been incurred but not reported ("IBNR"). Changes in the balance of claims payable for the three years ended December 31, 2007 are as follows:

	Beginning of Year	Changes in Estimates	Claims Payments	End of Year
2007	\$ 396,000	\$ 2,880,177	\$ 2,880,177	\$ 396,000
2006	366,000	2,746,730	2,716,730	396,000
2005	359,500	2,618,903	2,612,403	366,000

F. RESTATEMENT OF NET ASSETS

The City has restated its December 31, 2006 governmental activities net assets to retroactively capitalize right of way, donated land, roadbed, road surface, storm sewer, sidewalks, street lights, bridges and its library collection that occurred prior to January 1, 2003 in accordance with provisions of GASB 34 regarding implementation of infrastructure assets.

Governmental Activities Net Assets

December 31, 2006 (as previously reported)	\$ 23,844,576
Add: Land - Right of way	12,737,217
Land - donated	2,010,311
Roadbed	34,997,152
Road surface	13,295,555
Storm Sewer	2,407,461
Sidewalks	1,642,052
Street Lights	2,186,649
Bridges	748,547
Library Collection	1,220,164
Less: Accumulated Depreciation	(15,321,242)
	<u>\$ 79,768,442</u>